Our Ref: NYP/952/Whitbread/270508

E-mail   yorklicensing@northyorkshire.pnn.police.uk

Date: 27th May 2008

Mr J Lacy
Licensing Manager
Licensing and Regulation Services
City of York Council
9 St Leonard's Place
York

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North Yorkshire Police

Dear Mr Lacy,

Application to Grant a Premises Licence
Prudential Building, Blossom St, York

The North Yorkshire Police wish to make representation to the above application submitted by Whitbread Group PLC (dated 20th April 2008). This representation is made in the belief that the Licensing Objectives *Prevention of Crime and Disorder, Public Safety* and *Public Nuisance* would be undermined should the application be granted.

The application is made for a Premises Licence to be granted for "*a food led public house*". However, the application offers no further definition of "*food led*" other than to propose that it "*is not offering a vertical drinking establishment*".

The premises are situated in Blossom Street, York, within the city's *Cumulative Impact Zone (CIZ)* and on a recognised foot route to York Racecourse, which brings unique issues.

The CIZ is a specific zone identified by the Local Authority as having the highest levels of crime and disorder in the city centre. This area is subject to a "Special Policy" as detailed in the "City of York Council's Licensing Policy" (Part 6) and in accordance with the "Guidance issued under Section 182 of the Licensing Act 2003".

The Council's Licensing Policy states "*this area has been identified as being under stress because the cumulative effect of the concentration of late night and drink led entertainment premises has led to serious problems of disorder and/or public nuisance affecting residents, visitors and other businesses*". The policy also states "*the effect of adopting a special policy is to create a rebuttable presumption that **applications for new premise licences** or material variations **will normally be refused**, if relevant representations to that effect are received*".

It is felt that the granting of a new Premises Licence, to operate as a bar, with no defined meaning of "*food led*", would have serious implications on the, already stretched, policing of the CIZ.

CRIMESTOPPERS
0800 555 111

Crime pattern analysis of the CIZ, carried out by Ian Cunningham (Crime Analyst, Safer York Partnership), shows that assaults, including Public Order offences, stood at 527 in financial year 2006/07. In financial year 2007/08, for the same area, such crimes rose to 640 (an increase of 21.44%). The number of all crimes in this area starts to increase from 2100hrs on both analyses.

Further analysis of the immediate area surrounding Blossom Street shows that assaults, including Public Order offences, have fallen over the same period. The Police believe this is due to the hard work of partners and Police working together in that area, maintaining the robust CIZ.

Although the application does propose certain conditions, it is the Police's view that some of these conditions are uncertain and therefore unenforceable. Wordings such as *"where appropriate"* and *"risk assessed on an ongoing basis"* do not guarantee the proposed conditions would ever be put in place.

There are concerns, in any event, over the wording of the proposed conditions b1, b5, c5, d1 & d2 which give rise to concerns about the *Prevention of Crime and Disorder*, *Public Safety* and *Public Nuisance*.

The application also gives no indication as to proposed occupancy figures but, having liased with the North Yorkshire Fire and Rescue Service, they state that an occupancy of 400 has been recommended.

Further analysis by the Crime Analyst has shown that Anti-Social Behaviour incidents (ASB) in the immediate area surrounding Blossom St has risen over the time scales analysed. Bringing an extra 400 people into the impact zone, of which 199 could be drinking without taking a meal, would influence further ASB issues.

Police resources are stretched dealing with incidents in the City Centre and another bar in the CIZ would add to the problem of policing the City Centre. To combat this the Police would have to bring additional officers into the City Centre. This could only be done by redeploying Officers from elsewhere across the City, to the detriment of Police cover in the rest of York.

The attached reports illustrate the issues raised above:-
i) Crime Analysis of the CIZ 2006/07
ii) Crime Analysis of the CIZ 2007/08
iii) ASB Incidents Analysis Blossom Street Area 2006/07
iv) ASB Incidents Analysis Blossom Street Area 2007/08
v) North Yorkshire Fire & Rescue Authority letter of recommendations dated 9th May 2008

In conclusion the Police believe that to grant the application would add to the cumulative effect of crime, disorder and public nuisance in the CIZ and would, therefore, suggest to the Licensing Committee that, under the terms of the Local Authority's Special Policy, the application should be refused.

Should you have any queries about this, or any other matter, then please don't hesitate to contact me.

Yours sincerely,
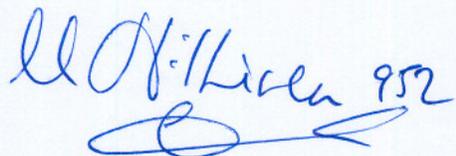
Mick Wilkinson
PC952
Central Area Licensing Unit
01904 551833
07802 385220

Architectural Liaison Officer Report

Crime Analysis Study Area:	=	**Cumulative Impact Area**
Planning Application Reference:	=	
Size of Study Area from Application	=	**CIZ**
Study Period Start:	=	**01/04/2006**
Study Period End:	=	**31/03/2007**
Date Study Completed	=	**16/04/2007**
Number of Months in Study Period	=	**12**
Geocoding Accuracy Rate	=	**95%**

Crime Group	Total
Assault	527
Auto_Crime	0
Burglary	0
Criminal_Damage	0
Fraud	0
Other_Serious_Offences	0
Sexual_Offences	0
Thefts	0
Grand Total	**527**

A Table of Crime in the Study Area (Above) and corresponding Graph (Below)
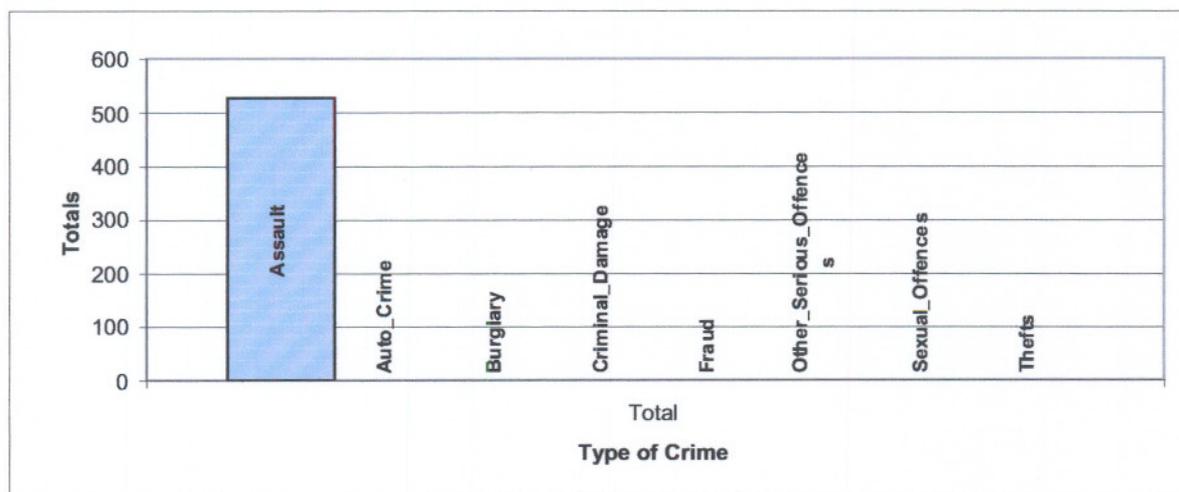
A Table of Crime by Crime Group and then Crime Type

EVENT_GROUP	HO_DESCRIPTION	Total
ASSAULT	ASSAULT ON CONSTABLE	14
	COMMON ASSAULT ETC.	54
	HARRASSMENT	2
	OTHER WOUNDING ETC.	245
	POSSESSION OF WEAPONS WITH INTENT	9
	PUBLIC ORDER OFFENCES	189
	RACIALLY/RELIGIOUSLY AGGRAVATED HARRASSMENT	1
	RACIALLY/RELIGIOUSLY AGGRAVATED OTHER WOUNDING	1
	WOUNDING OR OTHER ACT ENDANGERING LIFE	12
Grand Total		527

Report Produced by Ian Cunningham Crime Analyst, SYP

A Table of Crime by Month of the Year and Hour of the Day in the Study Area

Month	Total
Jan	45
Feb	32
Mar	49
Apr	39
May	36
Jun	36

Month	Total
Jul	40
Aug	48
Sep	46
Oct	41
Nov	49
Dec	66

Crime Day	Total
Mon	48
Tue	37
Wed	42
Thu	52
Fri	74
Sat	161
Sun	113
Grand Total	527

Grand Total	527

Expected Average Crime per Month = **43.9**

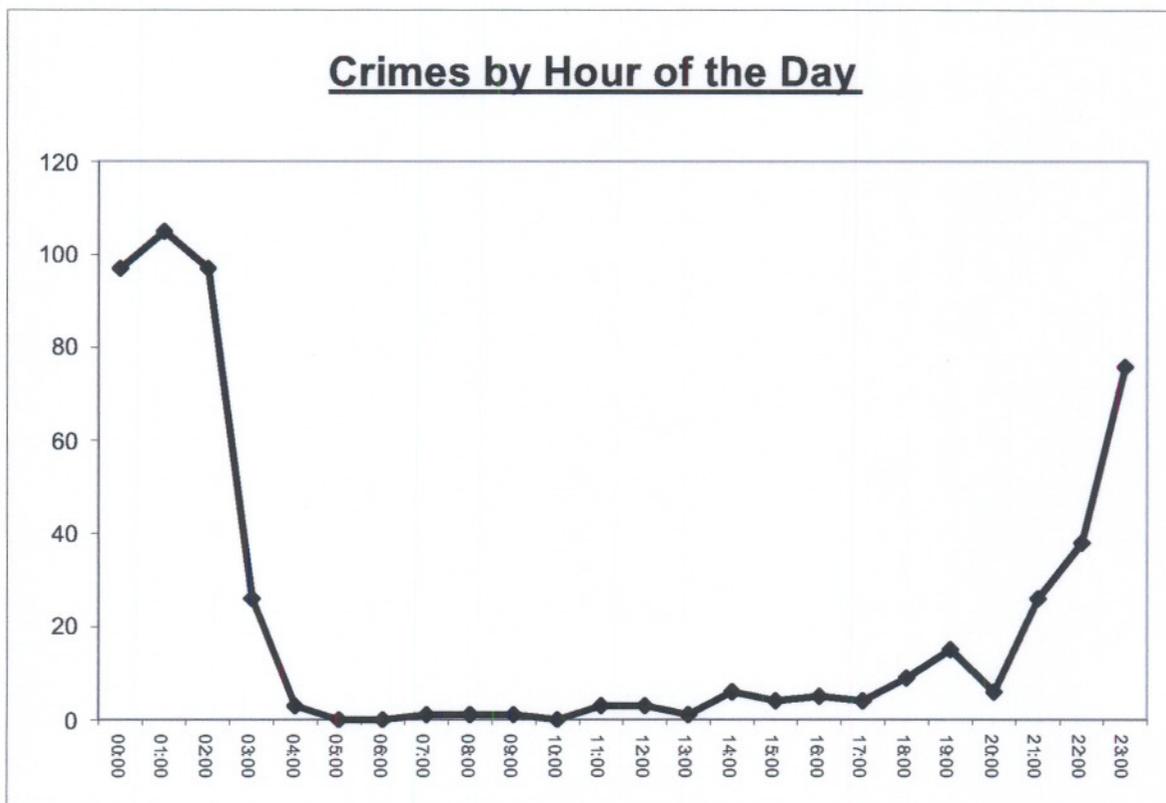Expected Average Crime per Day = **75.3**

A Table of Crime by Hour of the Day in the Study Area

	00:00	01:00	02:00	03:00	04:00	05:00	06:00	07:00	08:00	09:00	10:00	11:00	12:00	13:00	14:00	15:00	16:00	17:00	18:00	19:00	20:00	21:00	22:00	23:00	Total
Total	97	105	97	26	3	0	0	1	1	1	0	3	3	1	6	4	5	4	9	15	6	26	38	76	527

Crimes by Hour of the Day

Report Produced by Ian Cunningham Crime Analyst, SYP

Architectural Liaison Officer Report

Crime Analysis Study Area:	=	**CUMULATIVE IMPACT AREA**
Planning Application Reference:	=	**VIOLENCE ONLY**
Size of Study Area from Application	=	**CIZ**
Study Period Start:	=	**01/04/2007**
Study Period End:	=	**31/03/2008**
Date Study Completed	=	**22/05/2008**
Number of Months in Study Period	=	**12**
Geocoding Accuracy Rate	=	**95%**

Crime Group	Total
Assault	640
Auto_Crime	0
Burglary	0
Criminal_Damage	0
Fraud	0
Other_Serious_Offences	0
Sexual_Offences	0
Thefts	0
Grand Total	**640**

A Table of Crime in the Study Area (Above) and corresponding Graph (Below)
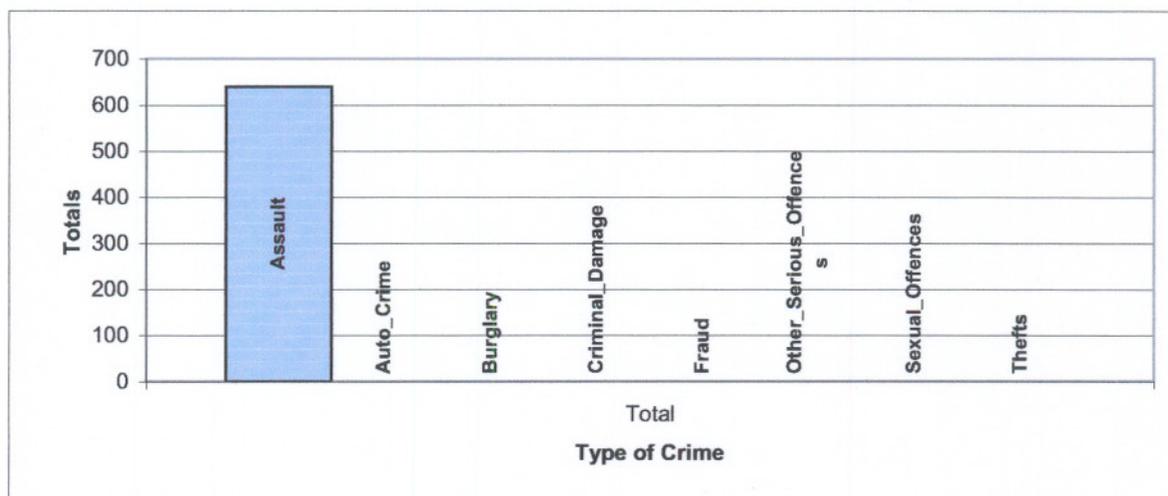
Report Produced by Ian Cunningham Crime Analyst, SYP

A Table of Crime by Crime Group and then Crime Type

EVENT_GROUP	HO_DESCRIPTION	Total
ASSAULT	ASSAULT ON CONSTABLE	12
	COMMON ASSAULT ETC.	79
	HARRASSMENT	2
	OTHER WOUNDING ETC.	220
	POSSESSION OF WEAPONS WITH INTENT	6
	PUBLIC ORDER OFFENCES	309
	RACIALLY/RELIGIOUSLY AGGRAVATED HARRASSMENT	1
	RACIALLY/RELIGIOUSLY AGGRAVATED OTHER WOUNDING	2
	THREAT OR CONSPIRACY TO MURDER	7
	WOUNDING OR OTHER ACT ENDANGERING LIFE	2
Grand Total		640

Report Produced by Ian Cunningham Crime Analyst, SYP

A Table of Crime by Month of the Year and Hour of the Day in the Study Area

Month	Total
Jan	30
Feb	41
Mar	54
Apr	47
May	65
Jun	63

Month	Total
Jul	66
Aug	65
Sep	51
Oct	44
Nov	42
Dec	72

Crime Day	Total
Mon	69
Tue	33
Wed	45
Thu	61
Fri	96
Sat	176
Sun	160

Grand Total	640

Grand Total	640

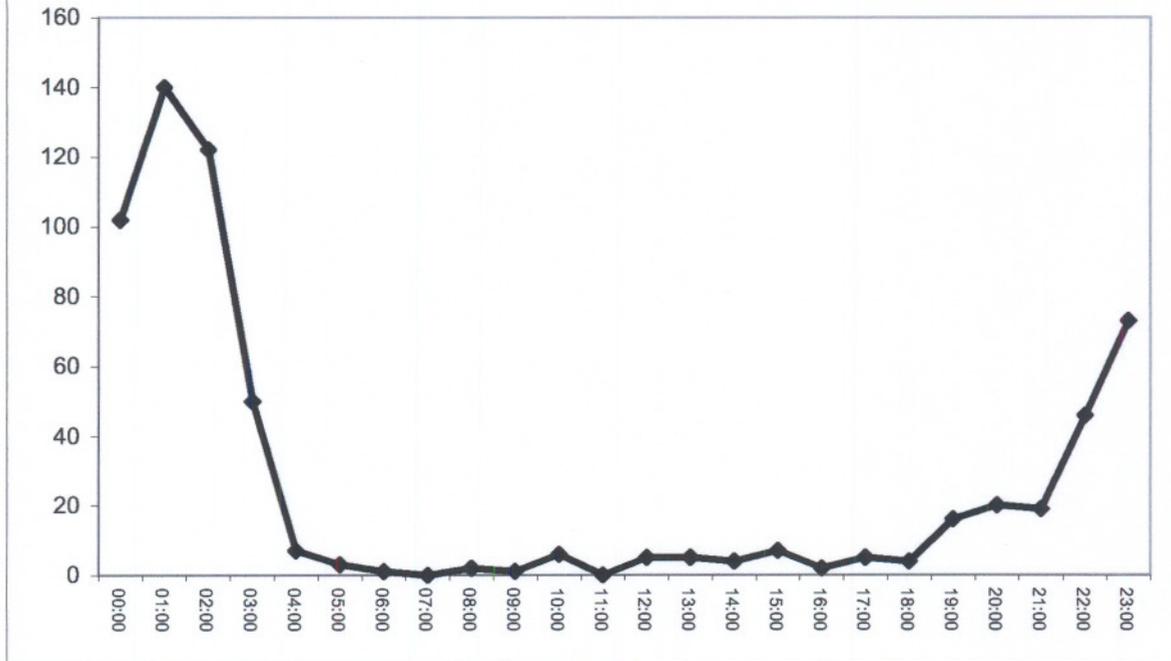Expected Average Crime per Month = **53.3**   Expected Average Crime per Day = **91.4**

A Table of Crime by Hour of the Day in the Study Area

	00:00	01:00	02:00	03:00	04:00	05:00	06:00	07:00	08:00	09:00	10:00	11:00	12:00	13:00	14:00	15:00	16:00	17:00	18:00	19:00	20:00	21:00	22:00	23:00	Total
Total	##	##	##	50	7	3	1	0	2	1	6	0	5	5	4	7	2	5	4	16	20	19	46	73	640

Crimes by Hour of the Day

NYP ASB General Incidents Report

ASB Analysis Study Area:	=	**Old Prudential House Blossom Street**
Planning Application Reference:	=	**Licensing**
Size of Study Area from Application	=	**100m Radius of Site**
Study Period Start:	=	**01/05/2006**
Study Period End:	=	**31/03/2007**
Date Study Completed	=	**19/05/2008**
Number of Months in Study Period	=	**11**
Geocoding Accuracy Rate	=	**95%**

| ASB Incident Group	Total
ASB	25
NOISE	1
RNB	17
VEHICLE	1
Grand Total	**44**

A Table of NYP ASB Incidents in the Study Area (Above) and corresponding Graph (Below)
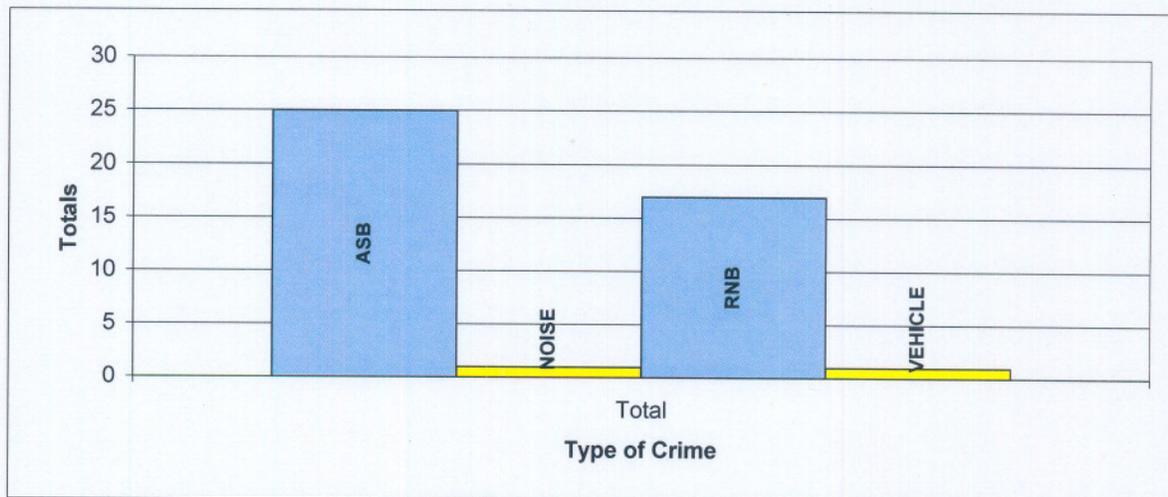
THIS REPORT DOES NOT CONTAIN ANY NORTH YORKSHIRE POLICE ASB INCIDENTS THAT HAVE BEEN CONVERTED IN TO CRIMES

A Table of ASB by ASB Group and then Incident Heading

EVENT_GROUP	INCIDENT_HEADING	Total
ASB	BEGGING	1
	BEHAVIOUR	19
	COMMS	2
	DRINKING	3
NOISE	NOISENUIS	1
RNB	BEHAVIOUR	17
VEHICLE	VEHNUISAN	1
Grand Total		44
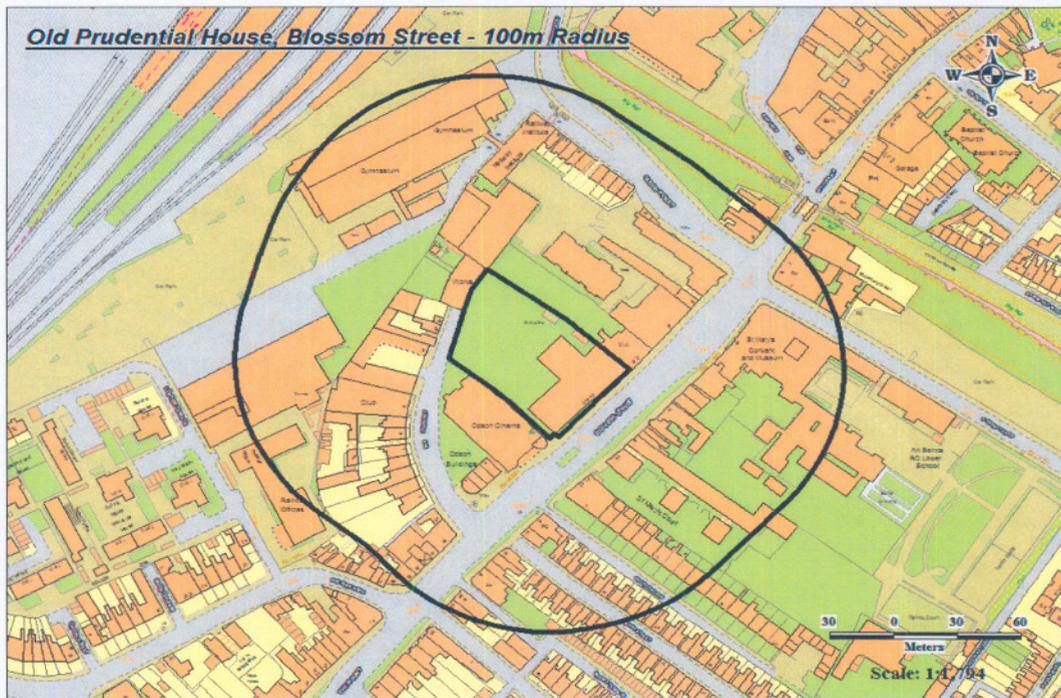
Old Prudential House, Blossom Street - 100m Radius

Scale: 1:1,794

FURTHER DETAIL OF THE ABOVE DESCRIPTIONS ARE AS FOLLOWS: ABANDONED = ABANDONED CARS, COMMS = COMMUNICATIONS, VEHNUISANCE = VEHICLE NUISANCE, RNB = ROWDY AND NUISNCE BEHAVIOUR, SUBMIS = SUBSTANCE MISUSE

A Table of ASB Incidents by Month of the Year and Hour of the Day in the Study Area

Month	Total
Jan	8
Feb	8
Mar	0
Apr	0
May	3
Jun	2

Month	Total
Jul	1
Aug	2
Sep	5
Oct	9
Nov	3
Dec	3

Day	Total
Mon	11
Tue	6
Wed	7
Thu	1
Fri	8
Sat	7
Sun	4

Grand Total	44

Grand Total	44

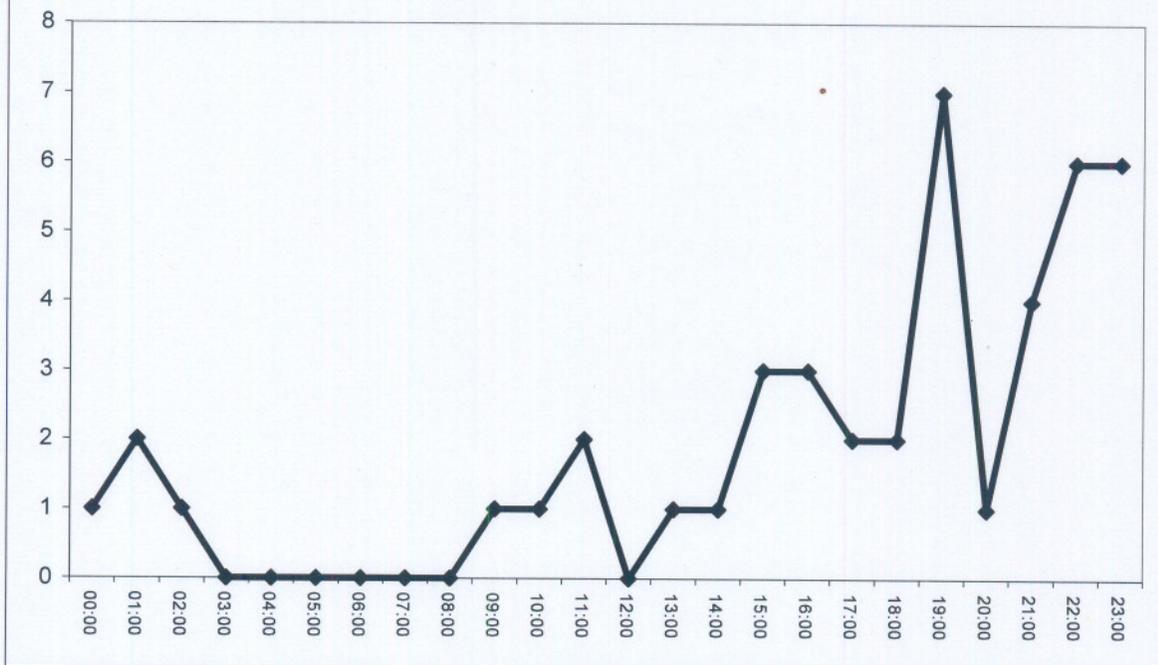Expected Average Incidents per Month =   4   Expected Average Incidents per Day =   6.29

A Table of NYP ASB Incidents by Hour of the Day in the Study Area

	00:00	01:00	02:00	03:00	04:00	05:00	06:00	07:00	08:00	09:00	10:00	11:00	12:00	13:00	14:00	15:00	16:00	17:00	18:00	19:00	20:00	21:00	22:00	23:00	Total
Total	1	2	1	0	0	0	0	0	0	1	1	2	0	1	1	3	3	2	2	7	1	4	6	6	44

NYP ASB Incidents by Hour of the Day

NYP ASB General Incidents Report

ASB Analysis Study Area:	=	**Old Prudential House Blossom Street**
Planning Application Reference:	=	**Licensing**
Size of Study Area from Application	=	**100m Radius of Site**
Study Period Start:	=	**01/04/2007**
Study Period End:	=	**31/03/2008**
Date Study Completed	=	**19/05/2008**
Number of Months in Study Period	=	**12**
Geocoding Accuracy Rate	=	**95%**

| ASB Incident Group	Total
ASB	52
NOISE	0
RNB	0
VEHICLE	0
Grand Total	**52**

A Table of NYP ASB Incidents in the Study Area (Above) and corresponding Graph (Below)
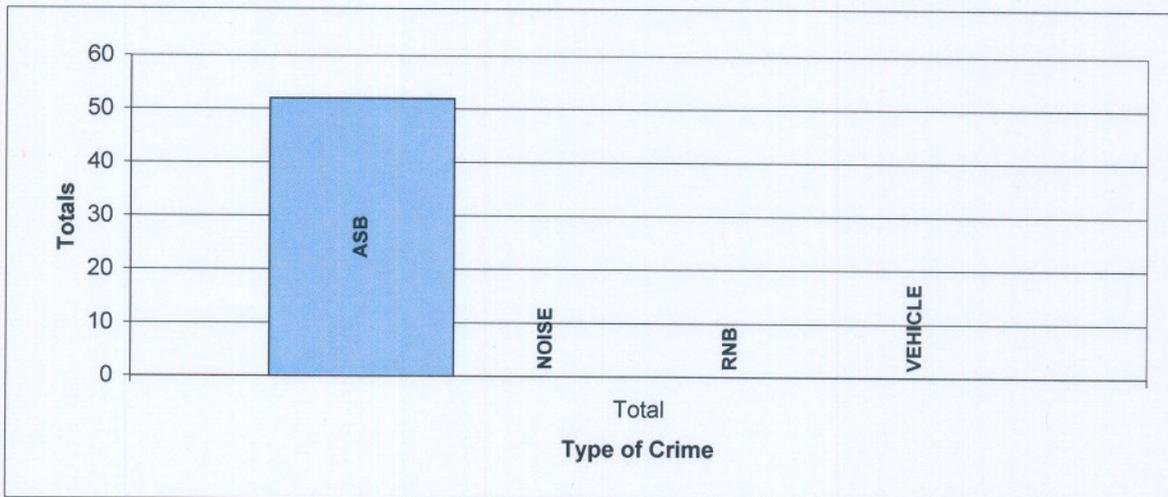
THIS REPORT DOES NOT CONTAIN ANY NORTH YORKSHIRE POLICE ASB
INCIDENTS THAT HAVE BEEN CONVERTED IN TO CRIMES

A Table of ASB by ASB Group and then Incident Heading

EVENT_GROUP	INCIDENT_HEADING	Total
ASB	ABANDONED	2
	BEHAVIOUR	48
	VEHNUISAN	2
Grand Total		52
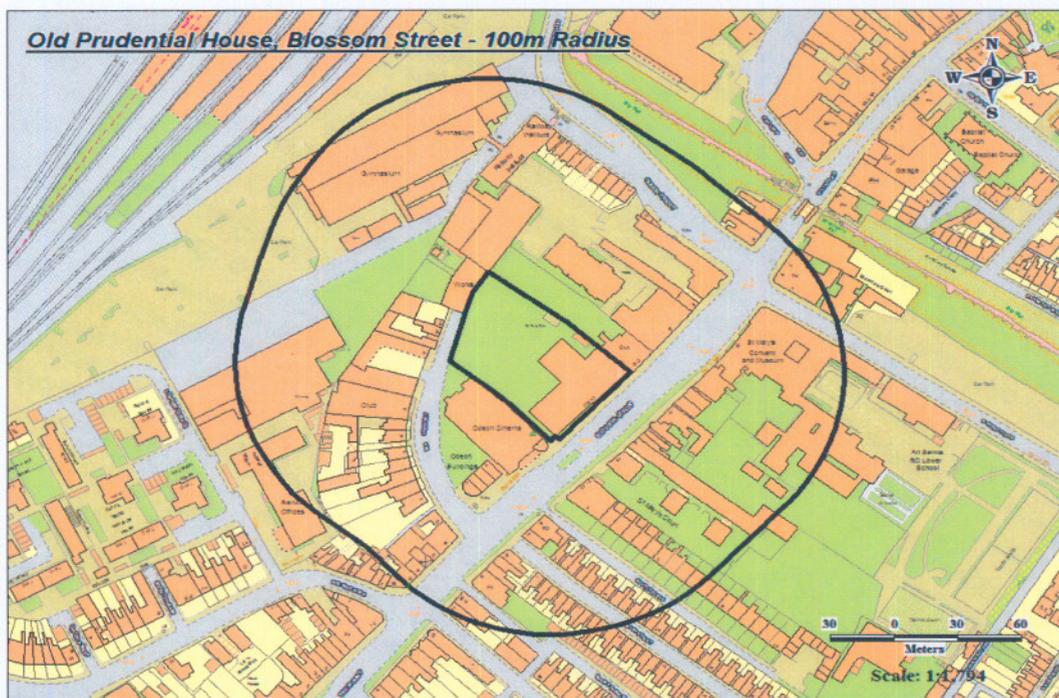
Old Prudential House, Blossom Street - 100m Radius

Scale: 1:1,794

FURTHER DETAIL OF THE ABOVE DESCRIPTIONS ARE AS FOLLOWS: ABANDONED = ABANDONED CARS, COMMS = COMMUNICATIONS, VEHNUISANCE = VEHICLE NUISANCE, RNB = ROWDY AND NUISNCE BEHAVIOUR, SUBMIS = SUBSTANCE MISUSE

A Table of ASB Incidents by Month of the Year and Hour of the Day in the Study Area

Month	Total
Jan	4
Feb	5
Mar	5
Apr	1
May	2
Jun	3

Month	Total
Jul	6
Aug	8
Sep	6
Oct	3
Nov	4
Dec	5

Day	Total
Mon	5
Tue	7
Wed	8
Thu	10
Fri	11
Sat	6
Sun	5

Grand Total	52

Grand Total	52

Expected Average Incidents per Month = **4.33**

Expected Average Incidents per Day = **7.43**

A Table of NYP ASB Incidents by Hour of the Day in the Study Area

	00:00	01:00	02:00	03:00	04:00	05:00	06:00	07:00	08:00	09:00	10:00	11:00	12:00	13:00	14:00	15:00	16:00	17:00	18:00	19:00	20:00	21:00	22:00	23:00	Total
Total	5	1	2	2	2	2	0	0	0	0	1	1	3	2	2	1	3	2	4	3	3	3	6	4	52

NYP ASB Incidents by Hour of the Day